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|------------------------------------|--------------------------------|--|---------------------------------|
| <b>Item No.</b><br>17.             | <b>Classification:</b><br>Open | <b>Date:</b><br>24 March 2020  | <b>Meeting Name:</b><br>Cabinet |
| <b>Report title:</b>               |                                | Delivering a climate strategy for Southwark - update                             |                                 |
| <b>Ward(s) or groups affected:</b> |                                | All wards  |                                 |
| <b>Cabinet Member:</b>             |                                | Councillor Richard Livingstone, Environment, Transport and the Climate Emergency |                                 |

## **FOREWORD - COUNCILLOR RICHARD LIVINGSTONE, CABINET MEMBER FOR ENVIRONMENT, TRANSPORT AND THE CLIMATE EMERGENCY**

Last year, Southwark Council declared a Climate Emergency. To address this crisis, the council undertook to do everything it can to make Southwark carbon neutral by 2030.

Whilst the council continues to take action to reduce its carbon production, we need a comprehensive strategy that binds all parts of the council to achieve this ambitious aim. Furthermore, that strategy needs to involve everyone who lives in, works in or visits our borough. This report sets out how the council will develop that strategy.

This report builds on the roadmap to the strategy agreed by cabinet in October 2019 and sets out how we will involve our communities to develop this wide-ranging strategy for agreement in July. As part of the process in developing the final strategy, we will work in a way that brings in other stakeholders, to use their ideas and to enable them to hold us to account. We are also establishing a cross-party members' group to oversee this work.

The strategy must be inclusive, transparent and ambitious if it is to achieve its aims. Furthermore, it must be evidence led and responsive to new opportunities. It must seek to prevent global temperatures rising, but it must also think about how to adapt to the consequences of a warmer planet. Where the council does not have powers to carry out all the actions needed, the strategy should lead to the lobbying of other bodies that can enable those actions. And the strategy must spur co-operation with like-minded councils to achieve change beyond our borough boundaries.

We have already been bold as a borough in the steps we have taken: appointing the country's first Climate Change Director to oversee this work and setting aside £2 million in last month's budget to ensure that we can deliver actions identified through the strategy quickly, without having to wait for the 2021/22 council budget process. This report will enable the council to move forward rapidly to identify those actions, ensuring that we act with the urgency that the Climate Emergency demands.

## **RECOMMENDATIONS**

### **Recommendations for the Cabinet**

1. Note the contents of the report and progress on delivering a climate strategy for Southwark.

2. Agree the engagement approach, timetable and strategy structure detailed in the report and other actions in response to the Council's declaration of a Climate Emergency in March 2019.
3. Establish a members' working group as set out in the report.

## **BACKGROUND INFORMATION**

4. The global challenge from climate change is unprecedented and urgent action is required now to tackle it. In March 2019, the council declared a climate emergency which recognised the scale and scope of the crisis and committed the council to doing all that it can to make the borough carbon neutral by 2030.
5. Following the council's climate summit in July 2019, officers were asked to develop a climate change strategy. A report came to Cabinet in October 2019 "Delivering a Climate Strategy Summit for Southwark" to update members on progress.
6. The council's environment scrutiny commission have also made recommendations on the council's approach, following evidence sessions from the Cabinet Member and other expert witnesses. Cabinet responded to their recommendations in February 2020. Cabinet asked officers to consider the recommendations of the commission when developing the strategy.
7. This report updates cabinet on progress towards a climate change strategy and recommends next steps for the council.

## **KEY ISSUES FOR CONSIDERATION**

8. Around 65% of local authorities in the country have declared a climate emergency; this includes most councils in London. The GLA has declared a climate emergency and to be carbon neutral by 2050. Nonetheless, the Mayor of London has said he is committed to a date of 2030.
9. Since declaring the climate emergency, the context in London has evolved. Our priority is, and remains, to be carbon neutral by 2030, but the growing support across the city means that we are now delivering this alongside other boroughs which will have a greater impact for our city and our planet.
10. London Councils has started work to support boroughs that are developing climate change strategies. This will ensure that as far as possible council strategies align and across the city boroughs can realise opportunities to work together to achieve climate change commitments. Some of the changes required to become carbon neutral are in our gift, and although challenging, can be delivered by working as a single borough with partners and stakeholders. Others are more complex and will require working together regionally and nationally to ensure that funding and regulation come together to achieve significant results, for example retrofitting energy efficient solutions to existing homes.
11. Chief Executives and Strategic Directors in London have agreed a series of priorities for London where boroughs need to work together as the local government sector to deliver. In a joint statement of climate change, London

boroughs have agreed to six programmes of work:

- Retrofit London: Retrofit all domestic and non-domestic buildings to an average level of EPC B. Programme timescale: 2020 – 2030.
  - Low-carbon development: Secure low carbon buildings and infrastructure via borough planning. Programme timescale: 2020 – 2022.
  - Halve petrol and diesel road journeys: Halve road journeys made by petrol and diesel via combined measures that can restrict polluting journeys and incentivise sustainable and active travel options. Programme timescale: 2020 – 2030.
  - Renewable power for London: Secure 100% renewable energy for London's public sector now and in the future. Programme timescale: 2020 – 2030.
  - Reduce consumption emissions: Reduce consumption emissions by two thirds, focusing on food, clothing, electronics and aviation. Programme timescale: 2020 – 2030.
  - Build the green economy: Develop London's low carbon sector and green our broader economy. Programme timescale: 2020 – 2030.
12. In addition to these projects, councils have agreed to collaborate on management and use of data. This is to ensure that there is a common means of measuring carbon and progress across the city for greater transparency and accountability.
13. Through the London Environment Directors' Network (LEDNet) Southwark's Strategic Director for Environment and Leisure is chairing the Climate Change Cluster, which will be leading this pan-London work on climate change, and LEDNet is working with other national local government partners and green groups through a 'Climate Emergency Local Action Coalition'. So alongside developing our own climate strategy, Southwark is playing a leading role in the work of carbon reduction across London.
14. Work is underway to develop Southwark's climate change strategy. A new Climate Change Director has been appointed, and Council Assembly has agreed initial funding of £2m to support the council's work on the climate emergency. Officers have set up a Partnership Steering Group, which has invited over fifty individuals from every part of the borough, representing a broad range of interests and sectors, to help shape and develop our strategy.
15. On 21<sup>st</sup> March, the council will also host its first ever borough conference with the theme of climate change. This will bring together residents from across the borough to explore issues around climate change and engage with us on their views on what needs to be done, and the actions they would support.
16. The council has been promoting the climate emergency with new branding, a special feature in Southwark Life, and is currently developing further ways to promote and encourage action to address the climate emergency.
17. Alongside the council's work on engagement and the development of the strategy, the council has continued to develop policy as well as programmes which reduce

our carbon emissions and support greater sustainability. Since the Cabinet report in October:

- The council has started work on renewing its energy contracts. The gateway 1 report sets out proposition to move to 100% green energy for all Southwark electricity supplies. This would create a saving of around 25,000 tonnes of CO2 per year.
  - Work is underway between Southwark and Veolia to expand the SELCHP district heat network, moving from gas fired boilers to waste heat. This could initially realise CO2 savings of around 9,000 tonnes per year. Officers are looking at further expansion beyond this, to include the Old Kent Road regeneration area which would offer even greater CO2 savings.
  - The council is working in partnership with Lewisham for our residents to receive home visits and advice on how they can reduce energy bills and save carbon, helping to alleviate fuel poverty in the Borough.
  - Work is underway to fit out the council offices in Tooley Street to convert all lighting to LED. This will save around 572 tonnes of CO2 per year.
18. As well as sustainable energy measures, the council has also undertaken a review of work across every part of the council. This has considered existing initiatives as well as possible future initiatives. This work, together with our community engagement, will all be considered as part of our strategy development.
19. The council will also draw on increasing resources that are becoming available from think tanks, environmental groups and others. Friends of the Earth for example, in collaboration with the environmental charity Ashden, has produced an action plan of 31 things that councils can do to reduce carbon. This work identifies actions that councils can take, as well as the carbon savings and examples of where they have already been tried and succeeded elsewhere in the country. Resources like this will help the council develop its strategy, but also learn from the experiences of others to ensure that our strategy is aligned with work that others are doing. Already the council is taking some of the actions that are identified. These include:
- Set up a carbon offset fund through s106 agreements;
  - Require higher than national energy efficiency standards for privately built new homes;
  - Introduce measures to encourage walking and cycling;
  - Enable the rapid shift to electric vehicles through putting in place EV charging;
  - Reduce the need to own and use a car through managing developments in the local plan;
  - Upgrade the insulation and heating systems of council buildings;
  - Switch street lighting to well designed and well directed LED lighting;
  - Cut the council's paper waste by offering papers electronically.
20. The context in London, and growing public support for the climate emergency mean that our engagement process and subsequent strategy is a real opportunity for the council to not just develop an action plan of what needs to be done to meet our carbon neutral commitment, but also an opportunity to further enhance and grow public support for the climate emergency and action that needs to be taken. We cannot achieve a carbon zero target unless we work together. This is a

climate emergency that will need us all to behave differently and to make difficult choices.

21. In order to do this to its fullest, we want to ensure that the engagement process is meaningful and is part of a longer ongoing dialogue with our community and partners so that we can meet the challenge of the climate emergency together.

### **Southwark's Emissions**

22. Obtaining accurate data on carbon emissions in the borough is a challenge for the council. We are working with London Councils to develop a London-wide approach which will enable borough's to be transparent about what is happening in their boroughs and to identify areas where work needs to be done. However, while this work is ongoing, there is still a need for a means of measuring progress to ensure that we are accountable for the work that we are doing.
23. Officers are currently commissioning an expert technical report on the borough's carbon emissions and the potential savings that can be achieved through a range of measures. It is essential that during our process, we have a robust mechanism to measure carbon and carbon reduction.
24. Some estimates do already exist. The Department for Business, Energy and Industrial Strategy estimate that Southwark, in its most recent figures, produces just under 1,030kt of CO<sub>2</sub> per year. Of that, approximately 50% is from industry, 30% from housing and 20% from travel. The data is on an "end-user" basis where emissions are distributed according to the point of energy consumption or point of emission if not energy related. It does not therefore include, for example, the energy used to produce products consumed in the borough, or things such as international travel.
25. Figures from 2011 show that around 86% of the borough's carbon emissions are not within direct control of the council, and around 14% are. The vast majority (12% of overall emissions) comes from our own housing stock.
26. The council has also been taking steps to reduce the carbon from its own operations. From a 2008 baseline, the council has reduced its own carbon by 36.7%. We have done this through a range of measures such as consolidation of buildings, increasing use of renewables and capital investment in boilers and insulation. We have invested in LED lighting in streetlights as well as a 75% reduction in consumption in Tooley Street by switching to LED lights.

### **Development of a strategy**

27. Following the declaration of a climate emergency, cabinet agreed a timetable in October 2019 towards delivering a climate change strategy. With the emerging London context, this paper updates the timetable and engagement approach.
28. Work is underway within Southwark and across London to develop strategies to become carbon neutral. Central to our emerging strategy is quality engagement with our residents and stakeholders. For the progress we need to make as a borough, we must build support in our communities and work with them to achieve our aims. For the strategy to be robust, we also want to ensure that there is the

opportunity for engagement with expert groups and those with a particular interest in these issues.

29. This paper sets out how we propose to conduct this engagement up to the publication of the strategy, and then our ambitions beyond that. The GLA and Mayoral Elections are due to take place on Thursday 7<sup>th</sup> May.

30. The process set out below enables us to meet our ambition of a wide ranging public engagement, together with expert input and recognises some of the limits that the pre-election period places on the process.

### 31. Partnership Steering

31.1. As agreed in October 2019, officers have set up a partnership steering group. This group is made up of various groups, individuals and organisations in the borough to represent a broad cross section of interests in the issue of climate change. The group has been convened to seek feedback on the draft structure of the strategy, the themes and the approach that the council is taking.

31.2. Further meetings will be held throughout the process to ensure appropriate steer and input from our partners.

### 32. Launch – Borough Conference

32.1. The council's empowering communities' programme facilitates an annual borough conference, led by Southwark's Community Champions. This year, the council will host the first borough conference. The theme of the conference will be the climate emergency. The borough conference will be held on 21<sup>st</sup> March 2020 and will be a public meeting, involving local residents and groups who have an interest in climate change.

32.2. The conference includes a series of workshops on different climate themes and will hear from experts and those responsible for delivering Southwark's climate change response. It will also be addressed by Judy Ling Wong OBE, environmental activist and UK Director of the Black Environment Network.

32.3. The conference will start a period of public engagement and will be an opportunity to bring together different parts of the community who are passionate and committed to tackling the climate emergency together.

### 33. Expert engagement and public engagement stage 1

33.1. Following the conference, we propose a period of public engagement. Officers are developing a series of questions to understand our residents' priorities, ideas and concerns. These will be developed with input from the partnership steering group. These questions will be online throughout the engagement process for residents and others to respond to.

33.2. In this first phase, we are also planning a period for "expert engagement". This will be engagement with people and organisations with a specialist or expert knowledge of the issues. This will include interest groups, academics and other experts in the field. This will help ensure at an early

stage that we are listening to a wide range of people with an interest and expertise in this area.

33.3. The responses to both the public engagement and expert engagement will allow us to create a strong foundation for the strategy. The second part of the public engagement can then be adjusted if necessary to ask further questions or to explore new areas that are emerging.

34. Public engagement stage 2 and climate summit (23 March – 7 weeks)

34.1. Throughout the first stage officers will review the initial responses and use this to inform a second, fuller stage of engagement. Officers are currently working with a number of specialist engagement companies to develop an engagement plan with sufficient scope and quality to speak to people in every part of the borough and in every part of the community. This phase will be used to obtain people’s views to inform the strategy, but also to raise the profile of the issue and that the solution to climate change is a shared responsibility.

34.2. London Climate Action Week falls at the end of the engagement process (27 June - 5 July 2020). We propose holding a second annual climate change summit during this week for the public to see and respond to our findings. A report from this event would be presented to Cabinet in July alongside the draft climate change strategy with a recommendation to cabinet to adopt the strategy.

35. Following adoption of the strategy, officers will bring forward an action plan in the autumn, together with recommendations for ongoing engagement, governance and delivery.

36. Timetable:

| Date     | Key Events | Stage                         |                           |                            |
|----------|------------|-------------------------------|---------------------------|----------------------------|
| February | 3          | Planning                      |                           |                            |
|          | 10         |                               |                           |                            |
|          | 17         |                               |                           | School Half Term           |
|          | 24         |                               |                           |                            |
| March    | 2          | Partnership Steering          |                           |                            |
|          | 9          |                               |                           |                            |
|          | 16         | Launch of consultation period |                           |                            |
|          | 23         | Expert Engagement             | Public Engagement Stage 1 |                            |
|          | 30         |                               |                           | Pre Election Period Begins |
| April    | 6          | Election Pre-                 |                           |                            |
|          | 13         |                               |                           | Easter (12/4)              |

|      |    |   |  |                           |
|------|----|---|--|---------------------------|
|      | 20 |   |  |                           |
|      | 27 |   |  |                           |
| May  | 4  | GLA Election (7/5)  |  |                           |
|      | 11 | Council Annual Meeting (16/5)   |  | Public Engagement Stage 2 |
|      | 18 |   |  |                           |
|      | 25 |   |  |                           |
| June | 1  |   |  |                           |
|      | 8  |   |  |                           |
|      | 15 | <i>Cabinet (16/6)</i>   |  |                           |
|      | 22 |   |  |                           |
|      | 29 | London Climate Action Week (27/6-5/7)<br><b>Climate Change Conference (tbc)</b> |  | Drafting                  |
| July | 6  |   |  |                           |
|      | 13 | <b>Cabinet (14/7)</b>   |  |                           |
|      | 20 | School Holidays Begin   |  | Action Plan Development   |

37. The climate emergency is an issue on which that the whole borough and the whole council needs to work together. Members have a central role in our response, especially by leading the community to deliver change. We are therefore proposing establishing a members working group to work alongside the other structures such as the partnership steering group to ensure that members are contributing to the development of the strategy and the engagement with the public.

38. The working group will be made up of six Labour members and two Liberal Democrat members. Group whips will nominate members to the working group. The group will be chaired by the cabinet member with responsibility for climate change.

39. The working group will be supported by officers in the climate change team. It will develop a work plan which supports the cabinet member and provides advice and expertise to support the work that officers are delivering. The work of the working group will be reported back to Cabinet alongside updates on the climate change strategy.

40. The working group will not have decision making powers, but provide advice to the council and cabinet member as it develops and delivers its climate change strategy.

### Values and Approach

41. Southwark's response to the climate emergency should be aligned with the organisation's fairer future principles and the council's values. The Environment Scrutiny Commission also recommended that cabinet support a "climate justice"

approach and called on Cabinet to make a leadership statement about the climate change issue and their approach to environmental stewardship.

42. As part of the engagement process outlined in this report, the council will be seeking feedback on its approach and the principles that are applied. Our draft statement for values and approach is set out in paragraph 43 below

43. Southwark's Approach to the Climate Emergency

43.1. Southwark Council is committed to the borough being carbon neutral by 2030, and building a sustainable carbon neutral future for all. To be successful in tackling climate change, our work must be part of a much larger global movement for change, and so our approach will be rooted in the global foundational framework of the UN Sustainable Development Goals which provide a blueprint to achieve a better and more sustainable future for all.

43.2. Alongside this, our approach should be guided by our own values. The council's fairer future values inform and guide all our decisions and determine how we deliver on the commitments that we have made. The values of treating everyone as a valued member of our own family, using our resources well, working for everyone to achieve their potential, being open, honest and accountable and making a Southwark a place to be proud of should also inform and guide our work to tackle the climate emergency.

43.3. Inclusive

Climate change is an ethical and political issue, not just an environmental one. It is an issue that does not affect all people equally and where the burden to change is not spread evenly. It is often underrepresented or excluded groups whose voice is least heard, but who are also those who will suffer the most as the result of climate change. Existing social inequalities in Southwark and elsewhere could be made worse by the effects of a changing climate.

Our approach to the climate emergency will be inclusive. Built on the principles of social justice we will support a just transition where the burden is spread fairly with the greater share to those most able to afford it. We will support plans that tackle climate change but which also reduce inequality and promote a fairer future for all.

Southwark is rightly proud to celebrate its diverse population. Our approach will be inclusive of all our residents, whoever they are and whatever their background. We will reach out to every part of Southwark and meet the climate emergency with a response built by all of our community and owned by all of our community.

43.4. Transparent

We want to ensure that we are open and honest in our approach. This is a huge challenge, and we do not know all of the answers. As a council we must be open and honest about what we can do and what else needs to be done. We will only achieve carbon neutrality if we work together as a community but to do this, need to be honest with each other and accountable to each other.

Being open, honest and accountable will help foster a constructive and

inclusive environment in which we can come together to find solutions to the challenges that we all face. We will be a good partner and work with others to lead change in Southwark and to campaign for change across London, the country and beyond.

As a public body we are and will always remain accountable to our residents, businesses and partners.

#### 43.5. Ambitious

Our commitment must be bold and ambitious. We should not restrain ourselves to changing existing projects, or activities that the council traditionally delivers. We should instead look at all opportunities to take action and be ambitious in the scale and scope of our work. Failure is not an option and so we will be bold in our ambition and bold in our actions.

We know that we do not know all the answers, and so will be flexible, adaptable, always learning and willing to try new approaches. We will achieve change by pushing the boundaries of what is possible and not being afraid to try new ideas and approaches to deliver change.

### **Draft Structure**

44. Appendix 1 sets out a proposed draft structure of the climate strategy. The structure responds to comments made by scrutiny commission and also draws on examples of other councils. This has been also been shared with the Partnership Steering Group.

45. Section 7 of the strategy will develop themes and priorities. These are the key areas where we need to make changes to become carbon neutral. This will form the basis of an action plan to be developed over the summer to come to cabinet later in the year.

### **Policy implications**

46. The outcome of this report is agreement to start a period of public and expert engagement to develop a climate change strategy and start work on an action plan. This report makes recommendations about the values and approach which should be developed. These align with the council's fairer future values. In the longer term, cabinet may want to consider whether a sixth value is adopted as part of the council's corporate plan which recognises the importance of climate and sustainability in the decisions we take. This would form part of a larger piece of work about how the climate emergency is embedded into all the work of the council.

### **Consultation**

47. To ensure the widest reach, officers are commissioning a public engagement company with the experience and expertise to deliver the extensive engagement required. Details are still being developed, but the engagement will follow the principles set out in paragraphs 27 to 36 above. It will be:

- Inclusive – it should aim to reach and speak with the widest range of people in the borough. This is an issue that impacts on everyone, and so we need to

ensure that our engagement reaches all parts of the community, not just those who are already engaged in this issue.

- Transparent – it will be honest about the scale of the challenge, and honest about what we do and do not know regarding how we will meet the challenge. We will set out the barriers that exist and seek ideas of how to overcome them.
- Ambitious – we will seek ideas from our residents about how we can tackle the climate emergency. We want bold and ambitious plans, that move beyond the work we are currently doing, and which challenge the council and the borough to do more. We will use the engagement to encourage creativity and fresh thinking on the challenge so that we can develop innovative solutions.

48. Full details are being developed at the moment, and officers will consult with the Cabinet Member for Environment, Transport and the Climate Emergency before starting this engagement.

49. The partnership steering group has met twice in March 2020. They provided feedback on aspects of this report including vision and values, engagement approach, draft structure and the borough conference. The most recent meeting took place after publication of this report and therefore the feedback from this group has been included as appendix 2.

### **Community impact statement**

50. The council is committed to exploring all available opportunities for the borough to be carbon neutral by 2030. As set out in the report above, the council wants to engage with the widest range of residents including through a period of engagement until the summer 2020. Through this engagement the council will take steps to connect with harder to reach or potentially under represented groups.

51. The council is committed to the values of a fairer future for all, and as detailed in this report is also committed to narrowing social inequality and injustice. This will shape both engagement and subsequent policies.

### **Resource implications**

52. The council has previously committed to consultation at October 2019 Cabinet “Delivering a Climate Strategy for Southwark”. The period of engagement will use an external company to deliver it, and ensure a breadth of reach. This will have resource implication but will be met within existing budgets.

### **Financial Implications**

53. The Policy and Resources Strategy 2020-21 cabinet report has approved an allocation of £2m for Climate Change Emergency reserve to fund the various initiatives to deliver the Climate Change Strategy. Work connected with this report will be contained within this one off funding and the ongoing requirement for future years will be incorporated into the budget setting process for 2021-22 once confirmed.

### **Legal implications**

54. There are no significant legal implications arising from the recommendations in this report.

## **SUPPLEMENTARY ADVICE FROM OTHER OFFICERS**

### **Director of Law and Democracy**

55. There are no significant legal implications arising from the first recommendation in this report, but the Director of Law & Democracy and her staff will provide advice to officers on any legal and governance issues arising during development of the strategy.
56. The cabinet will need to ensure that the council's public sector equality duty is taken into account in developing and finalising this policy i.e. to have due regard to the need to eliminate discrimination, advance equality of opportunity, and to foster good relations between people with protected characteristics and others.
57. This report is being considered by the cabinet in accordance with the cabinet rules in the constitution.
58. The report proposes a comprehensive strategy for consultation on the emerging climate strategy. This satisfies the requirements set out in case law, namely that:
- The consultation must be at a time when proposals are still at a formative stage;
  - The council must give sufficient reasons for any proposal to enable intelligent consideration and response;
  - Adequate time must be given for consideration and response; and
  - The product of consultation must be conscientiously taken into account in finalising the proposal.
59. Further consultation is likely to be required on specific measures which result from the formalised strategy, in accordance with the council's established practice and legal obligations.

### **Strategic Director of Finance and Governance (FC19/038)**

60. This report is requesting cabinet to note the contents of the report and progress on delivering a climate strategy for Southwark and also agree the engagement approach, timetable and strategy structure detailed in the report and other actions in response to the Council's declaration of a Climate Emergency in March 2019.
61. The strategic director of finance and governance notes that all related work will be contained within the funding reflected in the financial implications and the costs of ongoing work in the future will be incorporated within the council's annual budget setting process.
62. Staffing and any other costs connected with this report to be contained within existing departmental revenue budgets.

## BACKGROUND DOCUMENTS

| Background Papers   | Held At                                | Contact                         |
|---|--|---------------------------------|
| Delivering a Climate Strategy for Southwark   | Constitutional Team, Southwark Council | Paula Thornton<br>020 7525 4395 |
| <b>Link (please copy and paste into your browser):</b><br><a href="http://moderngov.southwark.gov.uk/documents/s85359/Report%20Delivering%20a%20Climate%20Strategy%20for%20Southwark.pdf">http://moderngov.southwark.gov.uk/documents/s85359/Report%20Delivering%20a%20Climate%20Strategy%20for%20Southwark.pdf</a> |  |                                 |
| Environment Scrutiny Commission Report on the Climate Emergency Road Map – Cabinet Response   | Constitutional Team, Southwark Council | Paula Thornton<br>020 7525 4395 |
| <b>Link (please copy and paste into your browser):</b><br><a href="http://moderngov.southwark.gov.uk/documents/s86916/Report%20Response%20to%20scrutiny%20report%20on%20roadmap.pdf">http://moderngov.southwark.gov.uk/documents/s86916/Report%20Response%20to%20scrutiny%20report%20on%20roadmap.pdf</a>           |  |                                 |

## APPENDICES

| No.        | Title  |
|------------|--|
| Appendix 1 | Draft structure of the climate change strategy           |
| Appendix 2 | Feedback from the Partnership Steering Group (to follow) |

## AUDIT TRAIL

|   |   |                          |
|---|---|--------------------------|
| <b>Cabinet Member</b>   | Cllr Richard Livingstone, Cabinet Member for Environment, Transport and the Climate Emergency |                          |
| <b>Lead Officer</b>   | Caroline Bruce, Strategic Director for the Environment and Leisure                            |                          |
| <b>Report Author</b>  | Chris Page, Climate Change Director   |                          |
| <b>Version</b>  | V7  |                          |
| <b>Dated</b>  | 12 March 2020   |                          |
| <b>Key Decision?</b>  | No  |                          |
| <b>CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER</b> |   |                          |
| <b>Officer Title</b>  | <b>Comments Sought</b>  | <b>Comments Included</b> |
| Director of Law and Democracy   | Yes   | Yes                      |
| Strategic Director of Finance and Governance                            | Yes   | Yes                      |
| List other officers here  |   |                          |
| <b>Cabinet Member</b>   | Yes   | Yes                      |
| <b>Date final report sent to Constitutional Team</b>                    |   |                          |

## **Appendix 1 – Draft Structure**

### **1. Executive Summary**

An accessible summary, which can be widely used and promoted to explain what the strategy is doing, and what we all need to do to achieve the ambition of carbon neutrality.

### **2. Foreword**

Cabinet Member for Environment, Transport and the Climate Emergency sets out the council's vision and ambition for this strategy.

### **3. Introduction**

Explanation of why a climate strategy is needed, and needed now is required. Alongside this, evidence of the impact of climate change on Southwark and the rationale for the 2030 deadline. This section will set the council's ambition on the context of a wider response by local authorities and others to the crisis.

### **4. Principles and approach**

Explanation of the principles which will shape the strategy and the ideas that will guide how the council responds to the climate emergency. This will include a leadership statement so that we are clear about our ambition and approach. Paragraph 43 of this report set out the council's initial ideas which will shape this section of the strategy, but will reflect our commitment to social justice and tackling inequality as well as our commitment to be open, honest and accountable and how we will work as a partner with others to deliver.

### **5. Baseline**

Obtaining accurate data on carbon emissions in the borough is a challenge for the council. We are working with London Councils to develop a London-wide approach which will enable boroughs to be transparent about what is happening in their boroughs and identify areas where work needs to be done. However, while this work is ongoing, there is still a need for a means of measuring progress to ensure that we are accountable for the work we are doing. This section will therefore baseline our current carbon emissions as a borough with the best data we have available to ensure that we can start to measure progress and make informed decisions that include carbon impact.

### **6. Ambition**

This section will outline an alternative future in which the borough is more sustainable and we have reduced our carbon emissions. This will also outline the co-benefits of carbon reduction to issues such as health, resilience and the local economy creating a fairer future and a more just Southwark.

### **7. Themes**

This section will form the main part of the report and include a comprehensive plan of changes that need to happen across a range of areas. These include

- a. Construction, building and regeneration
- b. Energy
- c. Transport and travel
- d. Biodiversity, trees and greening
- e. Food and consumption
- f. Waste and recycling

For each theme, this section will explore what needs to happen to become carbon neutral, and the measures that need to be taken. It will consider what our approach should be to each as well as what are the ideas that need to be developed in order to take action. Throughout our period of public engagement we will review whether these remain the right areas of work, or whether additional areas are needed such as consumption or healthy living. This section will be split into three areas of work:

- a. Small changes to current policies – these ideas include policies we already have in place but which need some changes to make them more efficient or deliver differently. It is not a significant departure from the council’s existing work, but improves what we already do.
- b. New policies with significant change – these ideas include pursuing a new approach and changing what and how we do things. For this section, we will know what we need to do, and will have the powers and ability to do them, but we will need a significant change in approach to deliver them.
- c. Major structural change – these ideas are things that need to happen to achieve carbon neutrality, but there are major barriers (for example financial, political or legislative). Ideas in this section may require new powers for councils, major financial changes or other innovation. These ideas may include some that we consider need to be delivered, but we do not know, at this stage, how practically they can be delivered. The challenge of the action plan will be to develop strategies to turn these ideas into deliverable policy.

In addition, the strategy should consider work that is already underway and needs to continue because of the positive impact that it has on the climate emergency.

## Proposed policy matrix

|  | Small changes to current policies | New policies with significant change | Major structural change |
|--|-----------------------------------|--------------------------------------|-------------------------|
| Construction, building, and regeneration |                                   |                                      |                         |
| Energy                                   |                                   |                                      |                         |
| Transport and Travel                     |                                   |                                      |                         |
| Biodiversity, trees and greening         |                                   |                                      |                         |
| Food and consumption                     |                                   |                                      |                         |
| Waste and recycling                      |                                   |                                      |                         |

### 8. Action Plan

After the strategy is adopted, officers will develop a detailed action plan for the borough. This section will set out how this will be done and the areas of work that need to be delivered. It will identify who has the power and influence to deliver these areas of work and what the council can do through direct control, funding, policy change and procurement change.

### 9. Governance and Engagement

This section will agree plans on reporting, governance and future engagement. Including how we facilitate others to deliver, through partnerships. It will set out proposals for an ongoing climate conversation to develop and maintain support in the community and to ensure that we remain connected and accountable to the community. It will also set out our approach to partnership working on this issue.